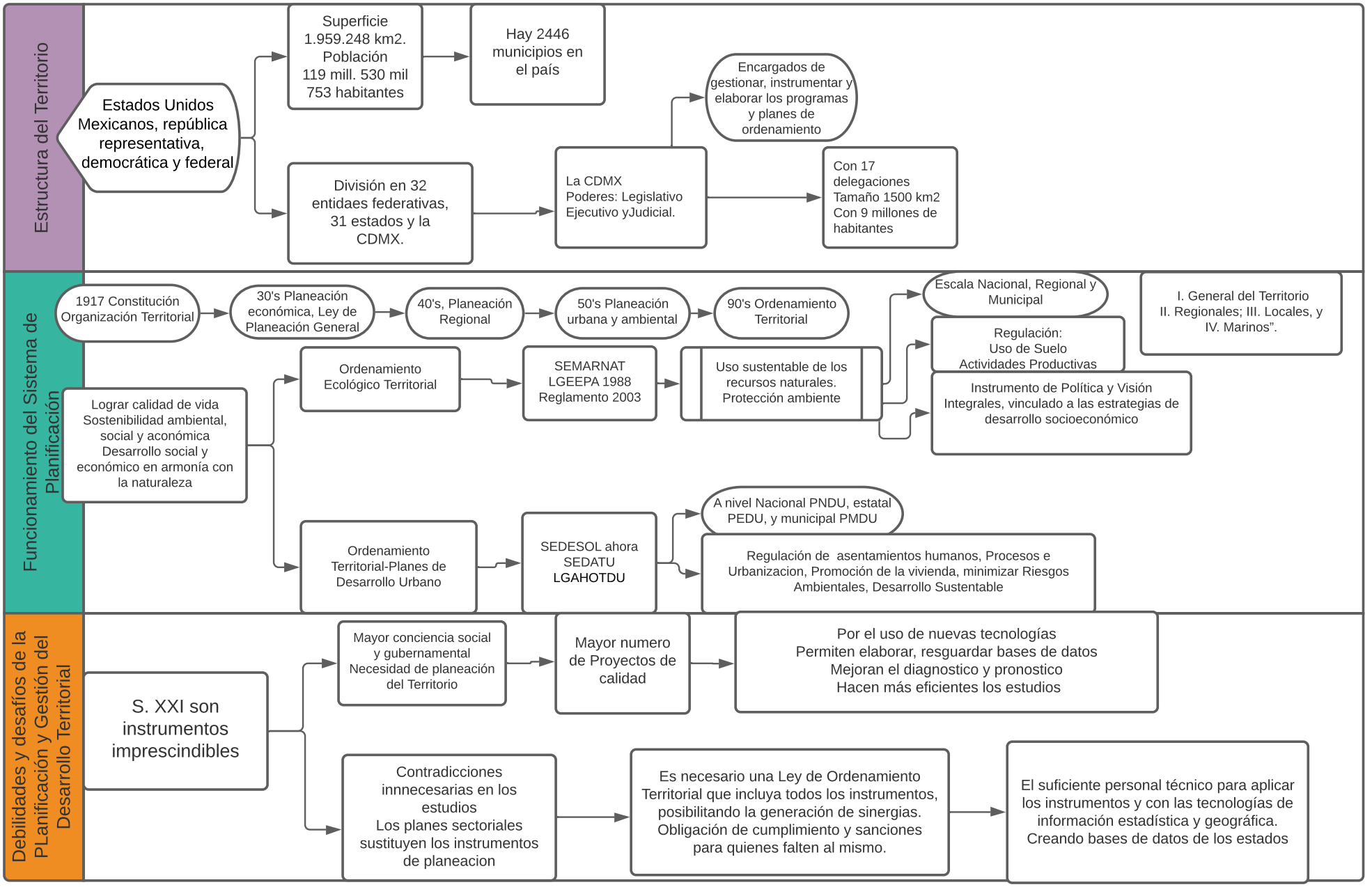México y su complejo sistema de planificación territorial